

Franklin County Board of Commissioners Rezoning Hearing

Franklin County Courthouse 373 South High Street – 26th Floor Columbus, OH 43215

Tuesday, February 12, 2019 10:00 a.m.

- 1. Call roll for board members
- 2. Introduction of staff
- 3. Swearing in of witnesses
- 4. Approval of minutes from the September 11, 2018 meeting
- 5. New Business:

i. ZON-18-06 - Brad Fisher

Owner:	Frank Road, LLC
Applicant:	Werner Enterprises, Inc.
Agent:	KBM
Township:	Franklin Township
Site:	977 Frank Rd. (PID#140-003149)
Acreage:	12.289-acres
Utilities:	Public water and wastewater
Request:	Requesting to rezone from the Limited Industrial (LI) district to the Select
	Commercial Planned District (SCPD) to allow for a range of industrial uses
	and a commercial truck driving school.

6. Adjournment of Meeting to March 12, 2019



MINUTES OF THE FRANKLIN COUNTY BOARD OF COMMISSIONERS REZONING HEARING

Tuesday September 11, 2018

The Franklin County Board of Commissioners convened in the Franklin County Commissioners Hearing Room, 373 South High Street, 26th Floor, Columbus, Ohio 43215, on Tuesday, September 11, 2018.

Present were:

Kevin L. Boyce, Chairperson Marilyn Brown, Commissioner John O'Grady, Commissioner

Franklin County Economic Development and Planning Department members: Jenny Snapp, Planning Assistant Director Matt Brown, Planning Administrator Brad Fisher, Planner

Chairperson Boyce opened the hearing.

The first order of business being the roll call of members, the introduction of Staff, and the swearing in of witnesses.

The next item of business was the approval of the minutes from the July 10, 2018, hearing. Commissioner O'Grady made a motion to approve the minutes of the July 10, 2018, hearing. It was seconded by Commissioner Brown. The motion was passed by a three-to-zero vote.

NEW BUSINESS:

The next order of business being County Rezoning Case ZON-18-05. The applicant and owner is Emig Road, LLC. The agent is Jack Reynolds with Smith & Hale. The site is located in Franklin Township at 1350 Emig Road. The request is to rezone from the Rural District to the General Industrial District. Mr. Brad Fisher read and presented the case to the Franklin County Board of Commissioners. Mr. Jack Reynolds spoke on behalf of the applicant. A motion was made by Commissioner O'Grady and seconded by Commissioner Brown to approve rezoning from Rural District to General Industrial District. The motion was approved by a three-to-zero vote.

There being no further business to come before the Franklin County Board of Commissioners,
Chairperson Boyce adjourned the hearing. The hearing was adjourned at 10:30 a.m.
Signature

Minutes of the September 11, 2018, Franklin County Board of Commissioners Rezoning Hearing were approved this 12th day of February, 2019.



STAFF REPORT

Board of County Commissioners February 12, 2019

> Case: ZON-18-06 Prepared by: Brad Fisher

Owner: Frank Road, LLC
Applicant: Werner Enterprises, Inc.
Agent: Kara Burkhardt – KBM
Township: Franklin Township

Site: 977 Frank Rd. (PID #140-003149)

Acreage: 12.289-acres

Utilities: Public water and wastewater

Request: Requesting to rezone from the Limited Industrial (LI) district to the Select

Commercial Planned District (SCPD) to allow for a range of industrial uses and

a commercial truck driving school.

Summary

The applicant is requesting to rezone from the Limited Industrial (LI) district to the Select Commercial Planned District (SCPD) to allow for a range of industrial uses and a commercial truck driving school. Staff recommends *approval* with conditions.

Request

The subject site is located on the south side of Frank Road, between Brown Road and Interstate 71 in Franklin Township. The subject site was developed in 1963 and is currently used as a trucking terminal. The site includes two buildings that total 44,000 +/- square feet in size, 8.2 +/- acres of paved parking surface and 3.8-acres of woods.

The proposal is to rezone from the Limited Industrial (LI) district to the Select Commercial Planned District (SCPD) to allow all uses permitted in the LI district and a commercial truck driving school. All existing structures will be removed in order to redevelop the site.

Surrounding Land Use/Zoning

The surrounding area is developed industrially and zoned Limited Industrial (LI) in Franklin Township to the east, south and west, and Manufacturing in the City of Columbus to the north. The property to the north is developed with a gas station and tractor trailer parking facility. The properties to the east are developed with Republic Services recycling offices and truck repair garage. The property to the south is Frank Road Recycling Solutions and the property to the west is Estes Express Lines truck terminal and repair shop.

Comprehensive Plans

The subject site is located within the planning area of the Southwest Area Plan, which was adopted by the City of Columbus and Franklin County in 2009. The Plan includes a Future Land Use Map that recommends light industrial uses for the subject site and the surrounding area, which include the following: light manufacturing, assembling and processing, warehousing and distribution, and mixed

business parks containing compatible industrial and non-industrial uses. Corresponding zoning districts include Restricted Industrial (RI) and Planned Industrial Park (PIP).

The Plan also recommends maintaining existing industrial land uses and utilizing urban design standards that promote high quality development and improved aesthetics. These design standards include: landscaping between buildings and public streets, orient buildings to screen external activities and parking to the rear or side of a building. Sidewalks are also recommended for this section of Frank Road, however they are a low priority.

The proposed use and redevelopment of the subject site are in keeping with the Plan's recommendations, however no sidewalk is proposed. Staff notes that there are no existing sidewalks to the east or west, or on the north side of Frank Road that the subject site would connect to.

Staff Analysis

Existing zoning – Limited Industrial:

The Limited Industrial (LI) district is provided for a broad range of industrial activities which are more intense than those permitted in the Restricted Industrial (RI) district. Outdoor storage, general warehouse-related truck traffic, service vehicles and equipment may occur in this district. Types of permitted uses include: Manufacturing, Commercial Establishments, Administrative Offices, Personal, Consumer and Business Services.

<u>Proposed zoning – Select Commercial Planned District:</u>

The Select Commercial Planned District (SCPD) is intended to provide for any use permitted in a straight commercial, restricted industrial, and limited industrial zoning district to locate in residential areas with development controls to ensure compatibility with the surrounding environment. Any deviation from the SCPD standards must be requested as a waiver and approved as part of the SCPD. Any change or modification to an approved development plan or change to the list of permitted uses must be approved as an amendment through the rezoning process.

Proposed permitted uses include all uses found in the Limited Industrial (LI) district and Standard Industrial Classification Code 8249, Truck Driving Training School.

Access/Traffic:

One, 38 feet wide, two-way access point is provided.

Parking:

A total of 29 parking spaces are required and 99 total parking spaces will be provided.

- Student/Employee
 - o 94 Regular spaces
 - o 5 ADA compliant spaces

Storm Water/Drainage:

Existing drainage outlet locations shall be maintained as shown on the Development Plan and may be adjusted with the final construction of the site and will comply with the Franklin County Stormwater Drainage Manual.

Sewage Disposal and Water Supply:

Existing sewer lines will be utilized.

Existing wells will be abandoned and water service will be provided by the City of Columbus.

Architectural Design:

One 2-story building, 5,490 square feet in size, which will provide a main entrance facing the street, and using metal paneling and windows with clear glazing on the façade. The first floor will include: eight (8) offices, three (3) storage rooms, two (2) open rooms, data room, staff break room, reception hall, covered patio and restrooms. The second floor will include: class room, student break room, staff break room, two (2) offices, two (2) open rooms, storage room, lobby and restrooms.

One 200 square foot storage shed.

Outside Storage and Utilities:

15 semi-trucks with trailers are owned by the business, and will be stored on-site within the fenced Driver Training Course area during non-school hours.

Existing vegetation/woods will be used to screen the storage of trucks and trailers to the south and west.

Pollution:

No smoke or odor will be emitted or produced on the property and no noise will be emitted greater than 60 decibels.

Graphics and Signage:

The Development Plan shows one wall sign on the front of the building, measuring 85.71 square feet in size, one wall sign on the east side of the building, measuring 23.94 square feet in size, and the location of a monument sign that is not to exceed the maximum allowable sign facing size.

Any future proposed signage must be compatible to the overall architectural design of the building, and wall signs shall be permitted on the primary and secondary frontage and comply with the sign regulations in Section 541 of the Franklin County Zoning Resolution.

Lighting:

All lighting shall be as depicted on the Lighting Plan. Parking lot light fixture will not exceed 28 feet in height, and are cut-off type fixtures.

Screening & Landscaping Plan:

A six (6) foot chain link fence is proposed along the west, south and east paved areas. The fence along the east side of the property will include slats. A decorative wall/fence, six (6) feet tall is proposed along the frontage of the building, setback 27 feet from the new right-of-way.

Landscaping includes existing heavily wooded area along the entire western and southern property line. 10 trees will be located in the parking area and 7 trees will be located outside of the right-of-way along the frontage of the lot, east of the access drive.

Technical Review Agencies

Franklin County Engineer's Office

A Traffic Access Study (TAS) is currently being reviewed and must be approved prior to the approval of a Zoning Compliance.

Franklin Soil and Water Conservation District

Indicated no concerns with the rezoning request.

City of Columbus – Division of Water

Indicated that a 20 inch water main would service the property. The maximum tap size allowed for this property is a two (2) inch tap, taps larger than two (2) inch will require the property to be annexed into the City of Columbus.

Staff Review

The proposed truck driving school is in keeping with the Plan's recommendations and meet the applicable development standards. The proposed development would allow for compatible industrial and non-industrial uses, improved aesthetics that include a new two-story building, landscaping, a decorative fence/wall, and provide an educational services for local residents. No sidewalk is proposed, however, sidewalks are a low priority for this section of Frank Road and there are currently no existing sidewalks to the west, north or east.

Staff Recommendation

Staff recommends <u>approval</u> with conditions of the request to rezone from the Limited Industrial (LI) district to the Select Commercial Planned District (SCPD). The conditions are as follows:

- 1. The applicant must apply for and receive approval of a Certificate of Zoning Compliance with the Franklin County Economic Development and Planning Department.
- 2. Include dimensions of the monument sign.
- 3. Include dumpster information as required in Section 505 of the Franklin County Zoning Resolution.
- 4. The proposal must comply with the Franklin County Stormwater Drainage Manual.
- 5. The applicant must complete any improvements warranted by the Traffic Access Study (TAS).
- 6. Provide an updated Lighting Plan that clearly shows light fixtures will not cause light trespass onto adjacent properties.

Planning Commission Recommendation

On January 9, 2019, the Franklin County Planning Commission recommended <u>approval</u> of the proposed rezoning with Staff's conditions.

Rural Zoning Commission Recommendation

On January 17, 2019, the Franklin County Rural Zoning Commission <u>approved</u> the proposed rezoning with Staff's conditions.



ZON-18-06

Requesting to rezone from the Limited Industrial (LI) district to the Select Commercial Planned District (SCPD) to allow for a range of industrial uses and a commercial truck driving school.

Acres: 12.289 Township: Franklin

977 Frank Road

Parcels

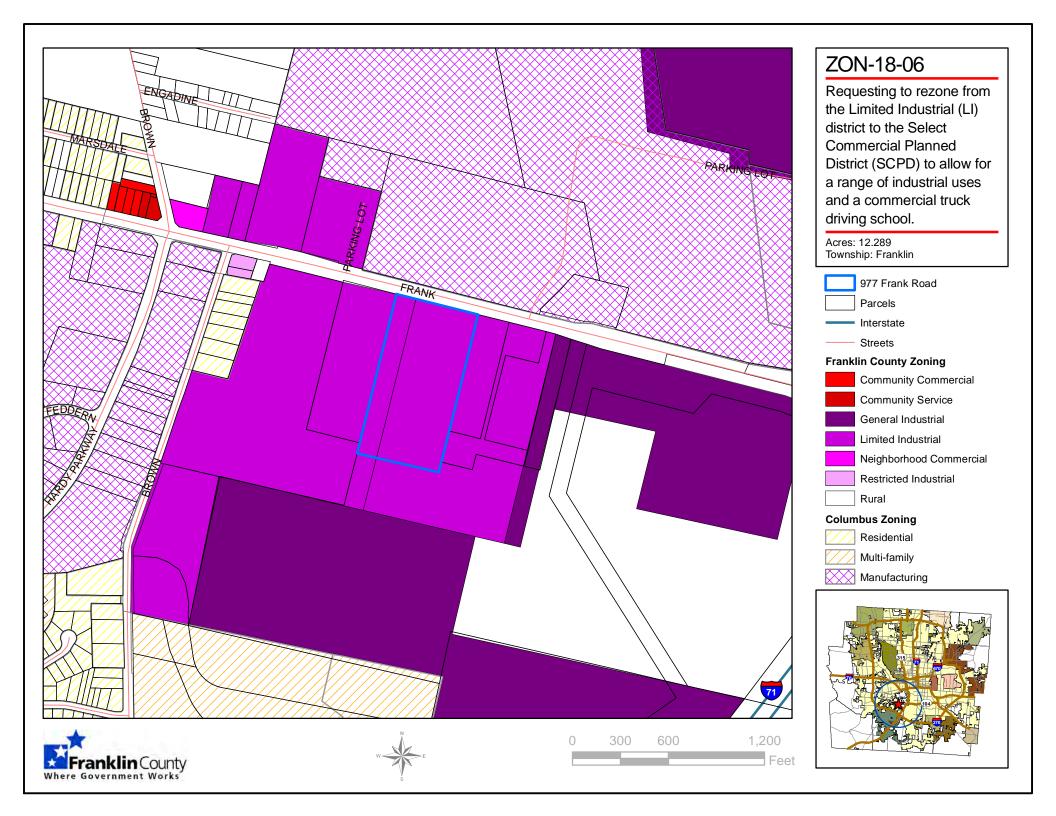
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ZON-18-06

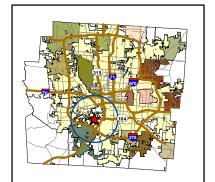
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Parcels

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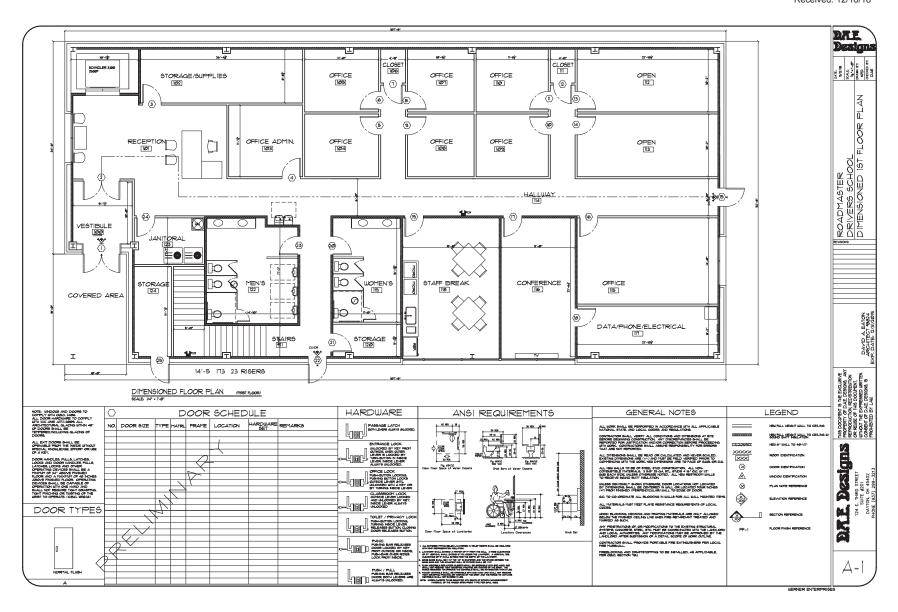


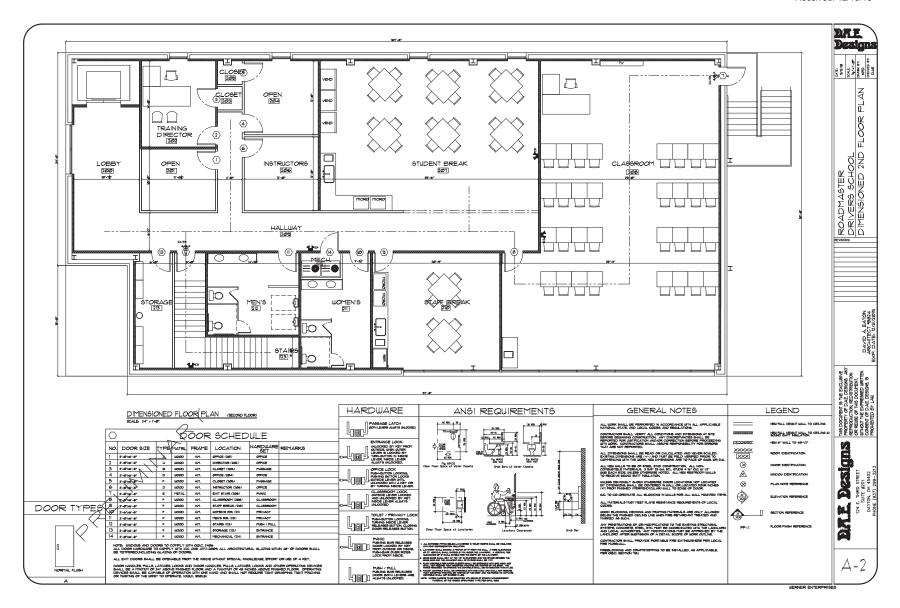
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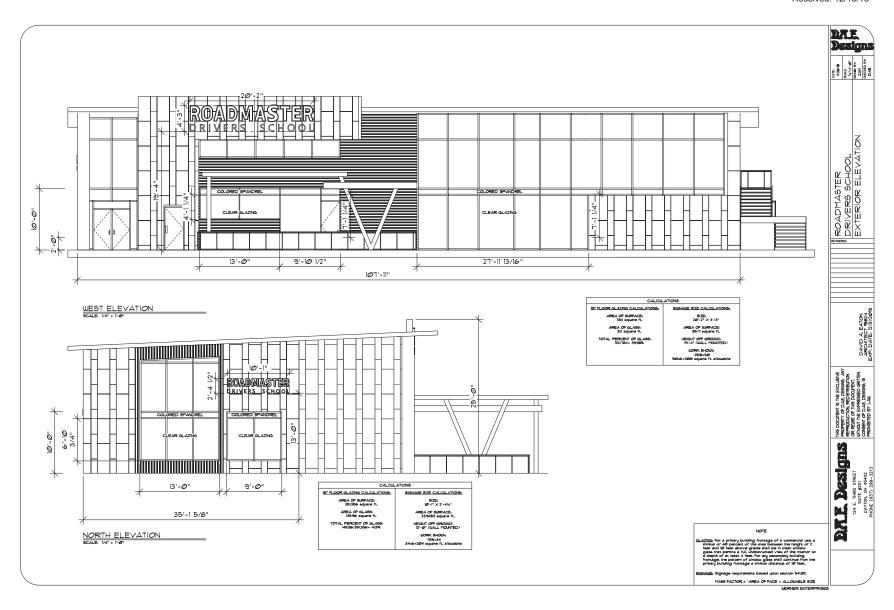


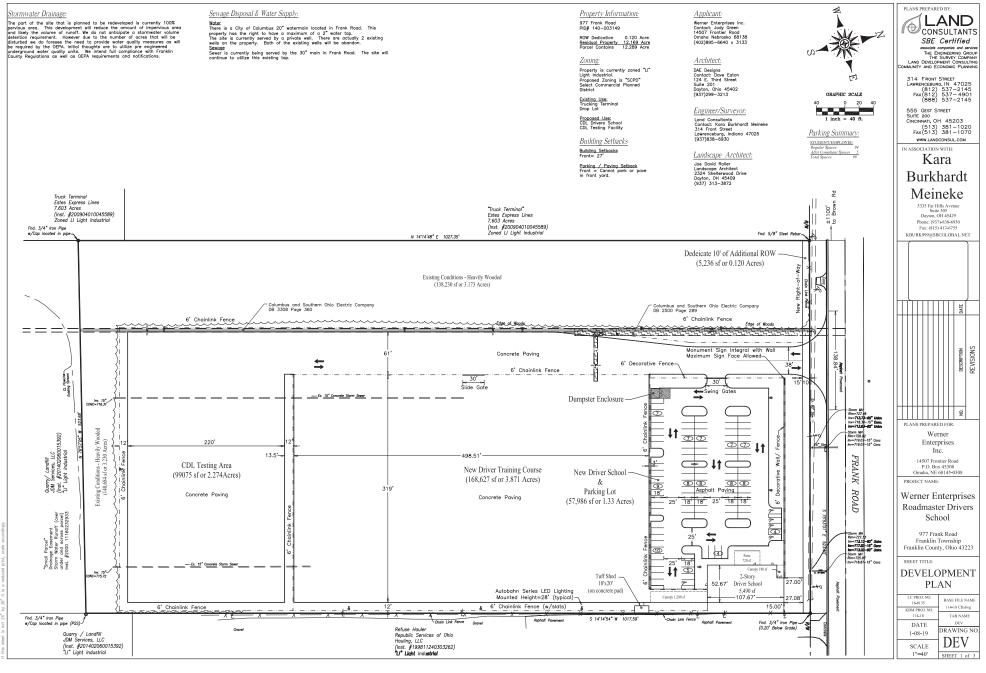
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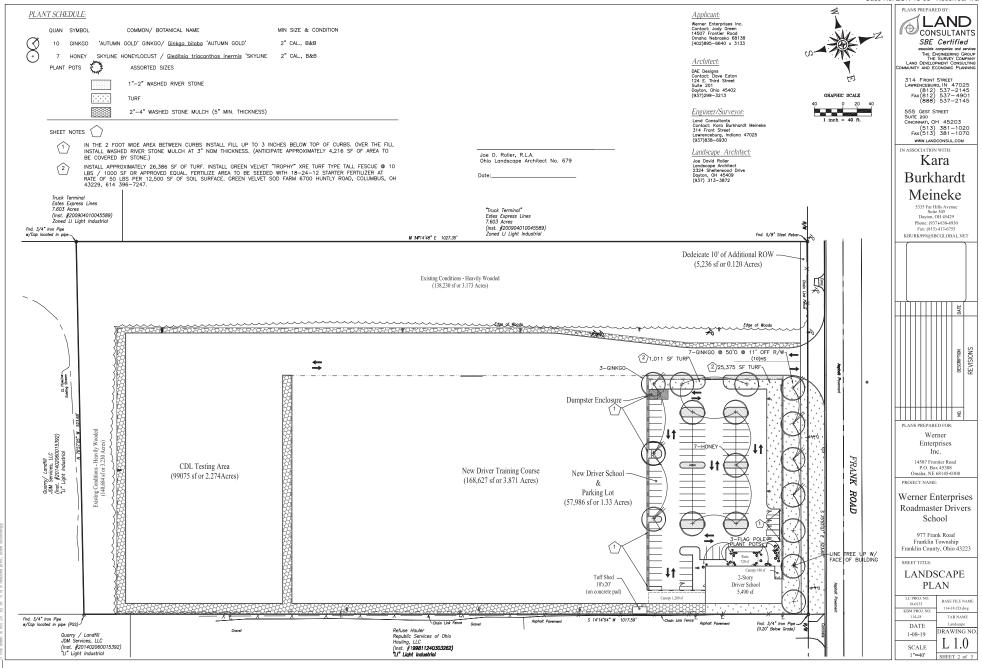
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EXTERIOR ELEVATION RENDERS DAVID A EATON ARCHITECT 19824 EXP. DATE: 12/3/2019 PACE DESCRIPTION PROCESSOR AND THE ENCLINE FOR EXAMPLE OF A LEGISTRE OF LACT PROCESSOR S PHORE (SS) 2352 2313

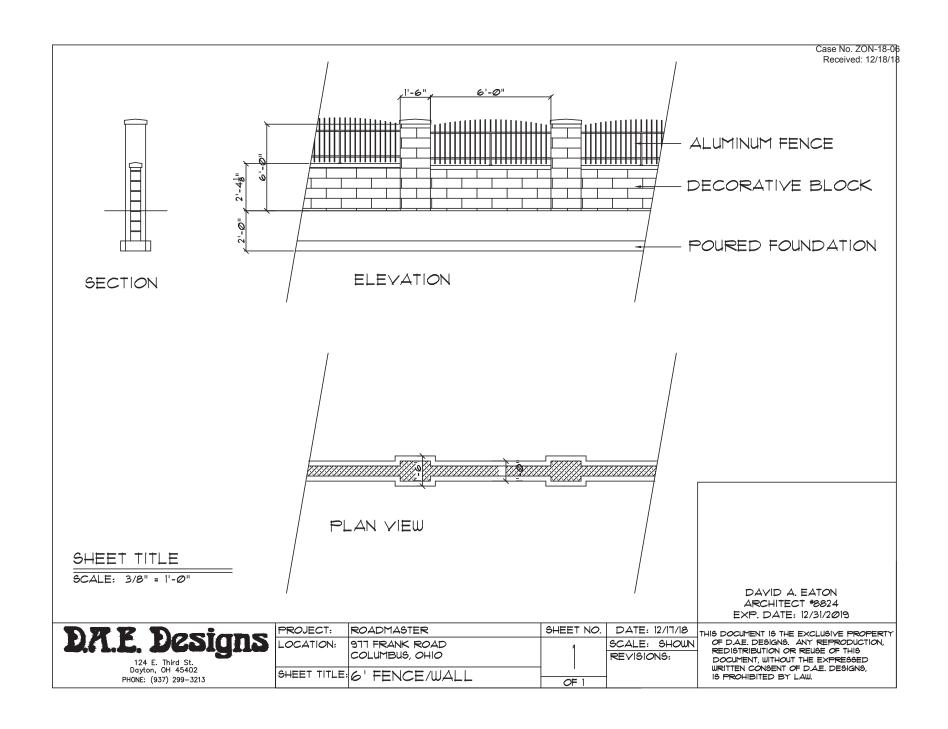


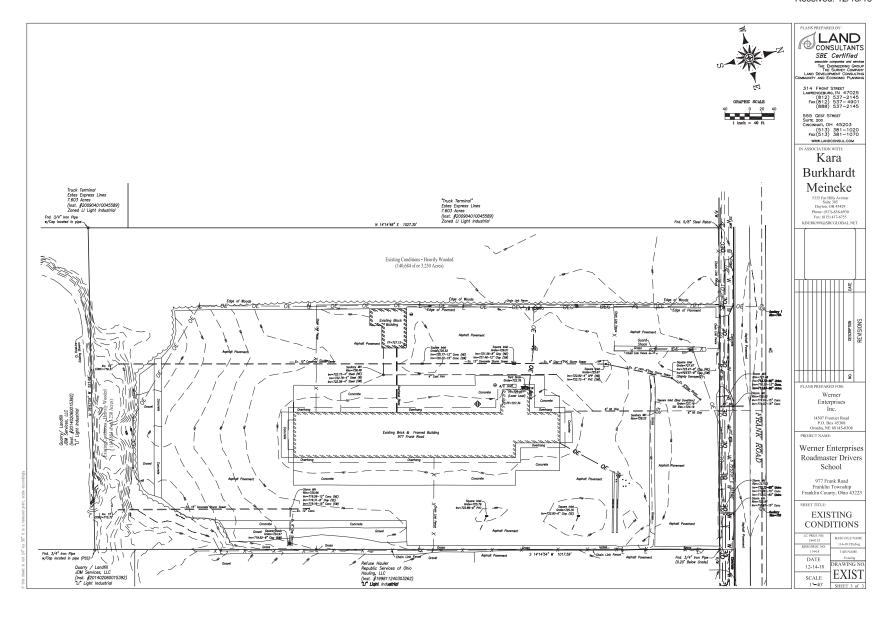


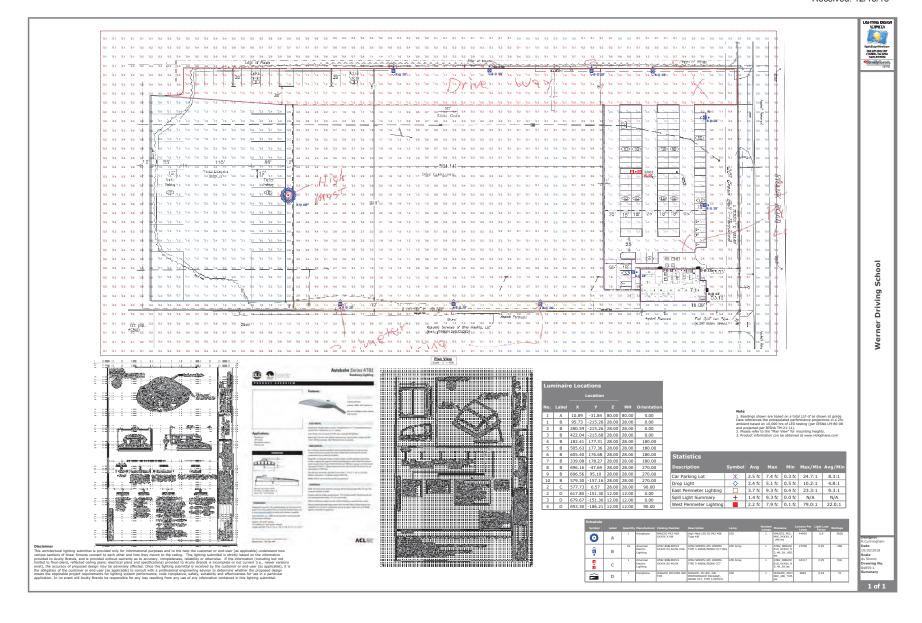












Case No. ZON-18-06 Received: 1/8/19

Select Commercial Planned District 977 Frank Road, FranklinTownship Parcel #: 140-003149

Roadmaster Drivers School by Werner Enterprises

I. Introduction

Werner Enterprises ("applicant") proposes the adoption of a Select Commercial Planned District for the parcel located at 977 Frank Road in Franklin Township. The lot is currently zoned Limited Industrial and the applicant seeks a rezoning to allow for the development of a drivers school where students learn to drive and maintain Semi-trailer trucks.

The applicant's proposed use fits the existing character of the neighborhood and will be a significant upgrade to the current use of the parcel.

II. Permitted Uses

All the following shall be permitted uses in the proposed Select Commercial Planned District:

8249 Truck Driver Training School

And any permitted use of the LIMITED INDUSTRIAL DISTRICT as defined by the Franklin County Zoning Resolution Section 344 – Limited Industrial District.

III. Development Standards

The development standards of ARTICLE V, GENERAL DEVELOPMENT STANDARDS and the Southwest Area Plan shall apply to the SELECT COMMERCIAL PLANNED DISTRICT according to the specific zoning district and use selected in accordance with SECTION 420.02, Permitted Use and SECTION 420.033 Performance Standards, unless specifically set forth herein.

IV. Development Plan

A proposed development plan, Landscape Plan Existing Conditions Map, site map, and legal description and other supporting documents are submitted herein.

A. Traffic

The expected number of employees (24) and students (56) that will use the site each day has been shared with staff of the Franklin County Engineers office and it was decided that a Traffic Analysis is warranted. This traffic analysis work is underway. The findings of the analysis and any requirements of the Franklin County Engineers office will be incorporated into the final

Case No. ZON-18-06 Received: 1/8/19

construction documents for the parcel.

B. Access

The access to the redeveloped site will be thru one new drive approach. This drive approach is planned to be 38' wide at the ROW line and this is to accommodate the semi-trailers. This new drive approach is located in approximately the same location as the previous drive approach but is significantly reducing the width of the existing approach.

C. Parking

Parking shall be provided as depicted on the attached site plan.

D. Storm Water Drainage

Drainage and run-off from the proposed development shall not cause property damage to off-site areas. Existing drainage patterns within the specific areas of the site will be fine-tuned with the final construction drawings however the existing drainage outlet locations shall be maintained as shown on the development plan.

E. Sewage Disposal and Water Supply

The existing sewage disposal lateral which empties into a Franklin County maintained Sewer main will reutilized for the proposed development.

The existing private wells that serve the site will be abandon and The City of Columbus will provide domestic water service to the site.

The appropriate letters and documents of service are submitted herein.

F. Architectural Design

The building will be constructed as depicted on the attached drawings and renderings. It will be a well maintained building and will not exceed the maximums for lot coverage percentage or the height restriction.

G. Outdoor Storage

Roadmaster owns 15 vehicles. During non-school hours when these vehicles are not in use they will be parked on-site within the fenced area that will be the driver training course.

H. Utilities/Facilities

A new water service lateral is proposed with this plan but no other new utilities and/or facilities are proposed.

I. Pollution

No existing, proposed or future use and/or structure shall emit smoke or odorous gases. No use shall emit noise greater than sixty (60) decibels.

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J. Graphics

Any future proposed signage must be compatible to the overall architectural design of the building and must comply with the development standards of Section 541, of the Franklin County Zoning Resolution except as altered below. Wall Signs shall be permitted on the primary and secondary frontage. The dimensions of any signage shall not be greater than the dimensions depicted on the plans submitted herein.

K. Lighting

All lighting shall be as depicted on the site plan and shall be designed to eliminate off-site spillage of light and minimize off-site glare and reflection. When poles are for areas not immediately adjacent to Frank Road and not for passenger car parking areas then greater pole heights are allowable as shown on the attached plan.

L. Screening/Landscaping

All screening and landscaping shall be installed as indicated on the attached site map and development plan and will be maintained appropriately.

M. Fencing

All fencing shall be as depicted in the attached site map and development plan.

V. Conclusion

As proposed this Select Commercial Planned District will facilitate economic growth and activity while improving the nature and character of the surrounding area. The proposal will be constructed and maintained in accordance with all cited and relevant requirements. All deviations from the general standards are minimal and make sense for the area in which the site is located.